

## Message Text

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INFO OCT-01 ISO-00 SSO-00 NSCE-00 DODE-00 CIAE-00 INRE-00

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FM USDEL SALT TWO GENEVA

TO SECSTATE WASHDC PRIORITY 2641

INFO AMEMBASSY MOSCOW

USMISSION NATO

S E C R E T SECTION 1 OF 2 SALT TWO GENEVA 0233

EXDIS/SALT

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E.O. 11652: XGDS-1

TAGS: PARM

SUBJ: AMBASSADOR JOHNSON'S STATEMENT OF JULY 18, 1974

(SALT TWO-678)

THE FOLLOWING IS STATEMENT DELIVERED BY AMBASSADOR JOHNSON  
AT THE SALT TWO MEETING OF JULY 18, 1975. FOLLOWING THE  
STATEMENT IS A PAPER WHICH, AFTER PRELIMINARY REMARKS, WAS  
READ TO AND THEN HANDED BY AMBASSADOR JOHNSON TO DEPUTY  
MINISTER SEMENOV IN CONNENCTION WITH AN ORAL DISCUSSION ON  
INFORMATION EXCHANGE DURING THE PRIVATE MEETING.

QUOTE

STATEMENT BY AMBASSADOR JOHNSON  
JULY 18, 1975

MR. MINISTER:

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TODAY I WILL DISCUSS AN IMPORTANT REQUIREMENT OF THE NEW AGREEMENT--A PROVISION FOR THE EXCHANGE OF PERTINENT INFORMATION BETWEEN THE TWO PARTIES DURING THE LIFE OF THE NEW AGREEMENT. THE PORTION OF ARTICLE XVIII OF THE JOINT DRAFT TEXT WHICH DEALS WITH THIS SUBJECT--THAT IS, THE U.S. PROPOSED SUBPARAGRAPH 2(A)-- WAS DISCUSSED LAST SESSION AND IS CURRENTLY UNDER CONSIDERATION BY THE DRAFTING WORKING GROUP. I THUS BELIEVE THAT IT IS TIMELY TO CONSIDER IN GREATER DETAIL THE NEED FOR SUCH A PROVISION IN LIGHT OF THE NATURE OF THE NEW AGREEMENT.

## II

THE IMPORTANCE OF AN EXCHANGE OF INFORMATION WITH RESPECT TO THE NEW AGREEMENT WILL BE VERY MUCH GREATER THAN IN THE CASE OF THE INTERIM AGREEMENT. THE GREATER IMPORTANCE RESULTS FROM THE DIFFERENT NATURE AND EXPANDED SCOPE OF THE NEW AGREEMENT AS COMPARED TO THE INTERIM AGREEMENT. THE INTERIM AGREEMENT IS ESSENTIALLY A FREEZE ON TWO EXISTING KINDS OF SYSTEMS, ICBM LAUNCHERS AND SLBM LAUNCHERS. IN CONTRAST, THE NEW AGREEMENT WILL PROVIDE FOR AGGREGATE NUMERICAL LIMITATIONS WITHIN WHICH A VARIETY OF DIFFERENT SYSTEMS ARE TO BE INCLUDED. LAUNCHERS FOR HEAVY ICBMS, NON-HEAVY ICBMS, MOBILE ICBMS, SLBMS, AND ICBMS AND SLBMS EQUIPPED WITH MIRV SYSTEMS MUST BE ACCOUNTED FOR, AS WELL AS HEAVY BOMBERS, ASBMS, AND ASBMS EQUIPPED WITH MIRV SYSTEMS. CONSEQUENTLY, SUBSTANTIALLY MORE AND DIFFERENT KINDS OF ARMS, BOTH OPERATIONAL AND IN OTHER STAGES OF THEIR LIFE CYCLE, WILL NEED TO BE ACCOUNTED FOR THAN IN THE INTERIM AGREEMENT. THOSE ARMS WHICH ARE, FOR EXAMPLE, IN THE FINAL STAGE OF CONSTRUCTION, OR IN RESERVE OR STORAGE OR UNDERGOING CONVERSION WILL HAVE TO BE ACCOUNTED FOR, ALONG WITH OPERATIONAL ARMS. I BELIEVE MISUNDERSTANDINGS ARE MORE LIKELY TO ARISE THAN IN THE CASE OF THE INTERIM AGREEMENT UNLESS WE PROVIDE FOR AN ADEQUATE EXCHANGE OF PERTINENT INFORMATION.

AS YOU ARE AWARE, THERE IS SOME PRECEDENT FOR EXCHANGE OF INFORMATION IN SALT ONE IN THE SCC PROCEDURES WHICH IN PART IMPLEMENT THE INTERIM AGREEMENT. UNDER THOSE PROCEDURES, WE HAVE AGREED TO EXCHANGE INFORMATION WITH RESPECT TO THOSE OLDER LAUNCHERS BEING REMOVED FROM THE OPERATIONAL FORCE, AND TO NOTIFY THE OTHER SIDE AS TO THE NUMBER OF LAUNCHERS FOR

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BALLISTIC MISSILES ON REPLACEMENT SUBMARINES. THESE PROCEDURES WERE NEEDED TO PREVENT MISUNDERSTANDINGS IN THE AREAS THEY COVERED AND THEY ASSIST IN BUILDING CONFIDENCE IN THE VIABILITY OF THE AGREEMENT.

AS I HAVE PREVIOUSLY NOTED, THE IMPORTANCE OF AN EXCHANGE OF INFORMATION WITH RESPECT TO THE NEW AGREEMENT WILL BE VERY MUCH GREATER THAN IN THE CASE OF THE INTERIM AGREEMENT. IT IS

THE U.S. VIEW THAT, JUST AS UNDER THE INTERIM AGREEMENT, IT IS POSSIBLE UNDER THE NEW AGREEMENT TO PROVIDE FOR AN EXCHANGE OF INFORMATION THAT WOULD BE FULLY CONSISTENT WITH THE SECURITY INTERESTS OF THE TWO SIDES. IT IS OUR BELIEF THAT THE PROPOSAL WE HAVE MADE FOR SUCH AN EXCHANGE IN ARTICLE XVIII IS NEEDED TO ENHANCE THE VIABILITY OF THE NEW AGREEMENT.

AS SET FORTH IN THE JOINT DRAFT TEXT, THE U.S. PROPOSES THAT:

WITHIN THE FRAMEWORK OF THE STANDING CONSULTATIVE COMMISSION, WITH RESPECT TO THIS AGREEMENT, THE PARTIES WILL AT THE FIRST SESSION FOLLOWING THE ENTRY INTO FORCE OF THIS AGREEMENT, AND TWICE ANNUALLY THEREAFTER, EXCHANGE INFORMATION ON THE NUMBERS BY CATEGORY OF THEIR STRATEGIC OFFENSIVE ARMS LIMITED BY THIS AGREEMENT.

THE EXCHANGE PROVIDED FOR IN THE DRAFT WOULD NOT, OF COURSE, SUBSTITUTE IN ANY WAY FOR NATIONAL TECHNICAL MEANS OF VERIFICATION OR REDUCE THE NEED FOR OTHER PROVISIONS REQUIRED FOR ADEQUATE VERIFICATION OF THE AGREEMENT. ON THE CONTRARY, SUCH AN EXCHANGE OF INFORMATION WOULD BE COMPLEMENTARY THERETO. IT WOULD REDUCE THE POSSIBILITY OF MISUNDERSTANDINGS OVER QUESTIONS OF COMPLIANCE

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WITH THE PROVISIONS OF THE NEW AGREEMENT. IN ADDITION, IF QUESTIONS WERE TO ARISE AS A RESULT OF ONE SIDE'S ASSESSMENT OF THE OTHER SIDE'S ACTIVITIES SUBJECT TO THE AGREEMENT, SUCH QUESTIONS COULD BE BETTER DISCUSSED AGAINST THE BACKGROUND OF THE INFORMATION PREVIOUSLY EXCHANGED.

III

MR. MINISTER, I HAVE DESCRIBED TODAY THE REASONS WHY THE U.S. BELIEVES A MUTUAL OBLIGATION TO EXCHANGE INFORMATION OVER THE TERM OF THE NEW AGREEMENT WOULD BE BENEFICIAL TO BOTH SIDES.

I LOOK FORWARD TO HEARING YOUR VIEWS ON THIS MATTER.

UNQUOTE

THE U.S. DELEGATION CONSIDERS THAT IN ADOPTING ARTICLE XVIII.2(A) THERE SHOULD BE A CLEAR UNDERSTANDING BETWEEN THE TWO SIDES AS TO EXACTLY WHAT KINDS OF INFORMATION WILL BE EXCHANGED. FOR ITS PART, THE U.S. IS PREPARED ON A

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RECIPROCAL BASIS TO INCLUDE THE FOLLOWING KINDS OF INFORMATION:

1. THE NUMBERS OF SYSTEMS LIMITED IN THE NEW AGREEMENT (LAUNCHERS FOR HEAVY ICBMS, NON-HEAVY ICBMS, MOBILE ICBMS, SLBMS, AND ICBMS AND SLBMS EQUIPPED WITH MIRV SYSTEMS, HEAVY BOMBERS, ASBMS, AND ASBMS EQUIPPED WITH MIRV SYSTEMS).

2. THE COMPOSITION OF THE NUMBERS OF SYSTEMS LIMITED IN THE NEW AGREEMENT (E.G., B-52, B-1, POLARIS, POSEIDON, MINUTEMAN II, MINUTEMAN III). THIS INFORMATION WOULD BE PROVIDED FOR THE 2,400 AGGREGATE AND THE 1,320 AGGREGATE.

3. INFORMATION AS TO THE STATUS OF THESE SYSTEMS.

4. SIMILAR INFORMATION REGARDING TEST AND TRAINING SYSTEMS.  
JOHNSON

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